

# how corporations rule

part 2: ieta lobby group ignores carbon market flaws

december 2011





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This will be a society built upon peoples' sovereignty and participation. It will be founded on social, economic, gender and environmental justice and free from all forms of domination and exploitation, such as neoliberalism, corporate globalization, neo-colonialism and militarism.

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The corporate and elite capture of decision-making at the national level is a key factor underpinning governments' failure to deliver economic transformation at the scale and speed needed to prevent the Earth's climate from deteriorating further and avoiding even more dangerous climate tipping points.

With this series of case studies, Friends of the Earth International aims to help open a window into the complex and largely hidden world of corporate pressure exerted over national and international climate and environmental policy. A context-setting introduction to the series can be found here: www.foei.org/corporate-capture

# ieta: business lobby group ignores carbon market flaws

The International Emissions Trading Association (IETA) calls itself the "leading voice of the global business community on emissions trading" and represents a range of energy-intensive industries, from Shell to Rio Tinto. It plays an active lobbying role at UN climate talks, pushing for the expansion of carbon trading and to weaken standards under the Clean Development Mechanism (CDM), currently the main international offset mechanism. It would like to see carbon markets "scaledup" under a comprehensive post-2012 climate treaty - and dismisses criticisms that offsetting is not delivering cuts in emissions.

IETA was set up to establish a "functional international framework for trading in greenhouse gas emission reductions" in 1999.1 An industry body, it represents the interests of its 155 members in policy discussions on carbon trading.

Those members include energy intensive oil, mining, and power companies – which rely on carbon trading to offset their carbon emissions (as permitted under the Kyoto Protocol and the European Emissions Trading System) – and businesses which have an interest in the carbon market, such as banks and law firms.2

IETA's board is chaired by David Hone, Shell International's Senior Climate Change Adviser. Its vice chairs are from the global mining giant Rio Tinto, and South Africa power company Eskom.3

The organisation's President is Henry Derwent, a former British government official who served as Director for International Climate Change at the UK's Department for Environment, Food and Rural Affairs (Defra).4

In January 2008, Derwent left Defra and just over a month later he took up the post of President and Chief Executive of the International Emissions Trading Association.<sup>5</sup> According to a spokesperson for the Cabinet Office, a person of Derwent's grade would not normally take up a position within the private sector for three months. Furthermore, the spokesperson added that "any appointment he took up within two years of leaving of his last paid day, he would need to notify us of,

and any appointment he did take up within two years couldn't involve lobbying government." He also added the rules were retrospective and would have applied in 2008.6

The Cabinet Office has no notification of Derwent's leaving. Therefore on all three counts Derwent appears to have broken government guidelines on leaving office. When asked to check this, a spokesperson for Defra said: "It would not be for Defra to investigate a conflict of interest because he would be leaving Defra."7 There is, however, one press article saying that Derwent agreed to a six-month lobbying ban on leaving Defra.8 But if the Cabinet Office rules stipulated 2 years, questions remain as to why his 'cooling off' period was only six months.

While at Defra, Derwent also set up the Trading Group, an informal government and industry forum.9 Having been closely involved in the development of greenhouse gas trading in the UK and Europe, he was a key catch for IETA – and his background facilitated access to key officials in London and Brussels.

### the climate conference's "largest ngo"

IETA is a regular attendee at the UN climate talks, where it has been accredited as a non-governmental organisation since October 2000.10

Business lobby groups are recognised as BINGO's at UN meetings - business-backed NGOs which promote the interests





of their members. IETA invests considerable resources in lobbying at the UN climate change talks, ensuring its status as the "largest, widest and most experienced private sector body focused on the UN system, working on its own and through the BINGO system."<sup>11</sup>

It also frequently has the largest accredited non-governmental delegation:

- At the UN Climate conference in Bali in 2007, IETA had the biggest NGO delegation, causing the World Development Movement to comment: "The fact that the IETA is the biggest NGO in Bali is indicative of the influence it will extend over the outcome of the talks."
- In Poznan one year later, IETA once again had the biggest NGO presence with over 250 lobbyists. The lobby group hired a whole building, hosting what one delegate described as a "real parallel conference" with up to 12 events a day.<sup>13</sup> Key sponsors included BP and Shell.<sup>14</sup>
- At the UN Climate conference in Copenhagen in 2009, IETA registered 486 lobbyists, larger than any other NGO delegation, including representatives from Russian gas giant Gazprom, global energy company EON, and oil giant Shell.<sup>15</sup> IETA held 66 lobbying events during the conference.<sup>16</sup>

In Cancun one year later, IETA boasted of offering a "spectacular program" of 80 "business-oriented side-events," including sessions on the Clean Development Mechanism, climate financing and REDD (Reducing Emissions from Deforestation and Forest Degradation). Shell was again a primary sponsor. 18

IETA has also been active in the run up to the UN climate talks in Durban (COP 17), taking part in pre-meetings in Panama, Bonn and Bangkok. IETA has a programme of around 50 events for Durban, providing business with its "very own street corner" where business lobbyists can interact with negotiators and key officials. Key policy areas being put forward are the CDM and REDD.<sup>19</sup> It has registered 159 lobbyists in Durban, representing financial speculators, banks, carbon consultancies and energy companies.

Despite the overwhelming presence of IETA's lobbyists at the talks, IETA's President expressed frustration in 2010 at how few government delegation members attended IETA's events.<sup>20</sup> IETA not only lobbies – it expects to be listened to.

#### what interests does ieta have in the un climate talks?

IETA's aim is the expansion of carbon markets, irrespective of the environmental or social cost. It presents carbon trading as "the policy instrument of choice in the industrialized world to address global climate change... critically affecting the

regulatory style of climate policy in favour of low-cost, market-based options."<sup>21</sup> It has persisted with this line in the face of a collapse in carbon prices and widespread evidence that the scheme has failed to deliver.<sup>22</sup>

The UN climate negotiations are key to the future of international carbon trading, and in particular to the future of offsetting through the Kyoto Protocol's Clean Development Mechanism, which allows governments and industry in developed countries to claim carbon reductions by investing in so-called 'clean developments' in the developing world. IETA has been extremely active pushing the CDM within the UN climate negotiations, although this is an extremely flawed mechanism. In particular, the CDM allows rich countries to avoid making emissions cuts at home, whereas deep and dramatic domestic emissions reductions by developed countries are essential for avoiding catastrophic climate change.<sup>23</sup>

The CDM has also delayed emissions reductions. Offsets are not reductions, but merely a means to outsource where these claimed reductions take place. These reductions are included on the basis that they are 'additional' to what would otherwise have happened, a set of counter-factual claims that are impossible to verify. There is strong evidence that offsets represent little more than business as usual. For example, a recently leaked US cable reported from a meeting in Delhi that "all interlocutors conceded that all Indian projects fail to meet the additionality in investment criteria and none should qualify for carbon credits." These interlocutors included the Chair of the national CDM authority, as well as some of the country's

largest project developers and 'verifiers' (private consultants who are meant to check these claims). Yet IETA still promotes the uptake of the CDM in India.<sup>25</sup>

Indeed, IETA sees the CDM as an "emblem of how a truly international system could work and can create business opportunities around the world ... cutting emissions effectively in the absence of national political will to do so.<sup>26</sup>

#### lobbying in the run up to durban

There are now major doubts over the future of the Kyoto Protocol, with rich industrialised countries like the US, Canada and Japan making a concerted effort to replace the framework for legally-binding emissions reductions for developed countries with a voluntary, 'pledge and review' approach which would be calamitous for the climate. The political stalemate at Copenhagen and limited progress at Cancun has created uncertainty about the future of the Kyoto Protocol post-2012. This makes the Durban meeting crucial from IETA's perspective.

Speaking in October 2011, Derwent said that the "CDM certainly should continue and we believe that there are strong legal grounds that it should continue... We all have been talking about the need to scale up the CDM for god how knows long, and now it actually might be done. And there are lots of Parties who want that to happen. But you have to protect your negotiating flank from the position of the Bolivians and Brazilians who have specific blind-spots or objectives as regards the use of offsets." <sup>27</sup>



In fact, the UNFCCC's own lawyers were unable to confirm the possibility that the CDM bodies should continue in the absence of legally binding targets being taken by industrialised countries for the second commitment period of the Kyoto Protocol.<sup>28</sup> At the opening of discussions at COP 17, several developing countries – including the regional grouping for Africa - stressed that the CDM could only continue if such commitments were made.<sup>29</sup>

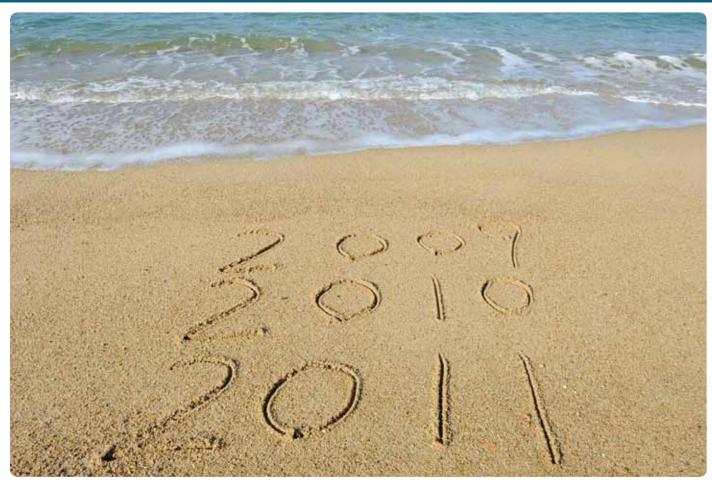
In the absence of such an agreement, however, IETA is already pushing for new mechanisms that would lock-in a reliance on carbon markets. In particular, it wants a massive opening up of the rules on how carbon credits can be traded, so that these might be exchanged with other forms of credits from emerging 'ecosystem services' markets.<sup>30</sup>

It is also pushing for the use of carbon credits in a new green bond market that it proposes should be established to fund investment in developing countries.<sup>31</sup> These measures to shore up the carbon market have nothing to do with cutting greenhouse gas emissions, but are aimed at stimulating demand in a failing market.

To the same end, IETA's push for a comprehensive post-2012 climate treaty in Durban emphasises its desire for "clear and credible investment signals for the private sector over the long-term."<sup>32</sup> Once again, it is looking after the interests of its members, rather than the climate.







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